

**APPLICATION FOR PERMIT TO OPERATE A
FOSSIL FUEL COMBUSTION ASH
WASTE DISPOSAL AREA**



**NEBRASKA DEPARTMENT OF WATER, ENERGY, AND ENVIRONMENT
Waste Permit Section**

Revised 09-2025
WAS047

CHECKLIST FOR CONTENTS OF APPLICATION

- _____ Permit application form signed by owner and operator (Title 132, Chapter 2, §006.02)
- _____ Legal description of site boundaries attached (Title 132, Chapter 2, §006.01C)
- _____ Evidence of local siting approval or notification of local approval as required by Neb. Rev. Stat. §13-1701 through §13-1714 or §13-2035 (Title 132, Chapter 2, §006.01H)
- _____ The application must be prepared by a professional engineer registered to practice in the State of Nebraska (Title 132, Chapter 2, §006)
- _____ All maps or sets of plans folded and included in the application package
- _____ Permit application fee, payable to the Nebraska Department of Water, Energy, and Environment, enclosed (Title 132, Chapter 9, §003)
- _____ Three (3) copies of application, unless otherwise arranged, submitted to your Project Manager at:

Nebraska Department of Water, Energy, and Environment
Waste Permit Section
245 Fallbrook Blvd, Suite 100
Lincoln, NE 68521

Nebraska Department of Water, Energy, and Environment

Waste Permit Section

APPLICATION FOR FOSSIL FUEL COMBUSTION ASH WASTE DISPOSAL AREA PERMIT

NAME OF APPLICANT: _____

NAME OF FACILITY TO APPEAR ON PERMIT: _____

MAILING ADDRESS: _____

CITY: _____ STATE: _____ ZIP CODE: _____

LEGAL DESCRIPTION OF AREA INCLUDED IN SITE: __ 1/4 __ 1/4 __ 1/4, SECTION: ____ TOWNSHIP: ____ RANGE: ____ COUNTY: _____

ATTACH LEGAL DESCRIPTION OF SITE BOUNDARIES: _____ NUMBER OF ACRES: _____

OWNERSHIP STATUS

Private

☐ Individual
☐ Corporation
☐ Other

Governmental

☐ Federal
☐ State
☐ Municipality

☐ County
☐ Agency

BRIEF DESCRIPTION OF NATURE OF BUSINESS: _____

ANTICIPATED AVERAGE AMOUNT OF MATERIAL RECEIVED: _____ CUBIC YARDS / TONS (CIRCLE ONE) PER **MONTH** X 12 =

_____ CUBIC YARDS / TONS (CIRCLE ONE) PER **YEAR**

PROPOSED AIR CAPACITY OF THE SITE: _____ CUBIC YARDS

ANTICIPATED SERVICE AREA: _____

OPERATOR (Entity principally responsible for ongoing management of facility*)

NAME: _____ TELEPHONE NO.: _____

ADDRESS: _____ CITY: _____ STATE: _____ ZIP CODE: _____

OWNER (Entity who appears on general warranty deed as property landowner)**

NAME: _____ TELEPHONE NO.: _____

ADDRESS: _____ CITY: _____ STATE: _____ ZIP CODE: _____

* In the case of an individual, sole proprietor, partnership, agent or assignee the name of the individual(s) shall be provided. In the case of a corporation, limited liability corporation or other legal entity, the name of the entity shall be provided. In the case of a municipality, county, public agency, or other governmental subdivision, the name of the governmental subdivision shall be provided.

** The name of the owner shall correspond with the ownership status identified above as an individual, corporation or governmental subdivision.

If granted this permit, we the undersigned, agree to abide by all applicable requirements including state laws, regulations, orders and decisions of the Nebraska Department of Water, Energy, and Environment. We understand that in the event of any false or fraudulent information in the application, plans and data, or of failure to operate the area or facility in a proper and legal manner which ensures protection of the public health and the environment, the permit may be revoked after due notice from the Nebraska Department of Water, Energy, and Environment. We understand the permit is issued jointly to the owner and operator, as designated above. We further understand that by signing below, we hereby certify, in our name and the owners' or operator's name that any information submitted is true, accurate and complete.

SIGNATURE OF **OPERATOR** (PERSON AS DESCRIBED IN TITLE 132, CHAPTER 2, §§ 006.02A, 006.02B & 006.02C)

DATE

PRINT **NAME AND TITLE** OF THE INDIVIDUAL WHO SIGNED ABOVE

SIGNATURE OF **OWNER** (PERSON AS DESCRIBED IN TITLE 132, CHAPTER 2, §§ 006.02A, 006.02B & 006.02C)

DATE

PRINT **NAME AND TITLE** OF THE INDIVIDUAL WHO SIGNED ABOVE

ATTACHMENTS:

- Documentation of local siting approval required by Neb. Rev. Stat. §§ 13-1701 to 13-1714, or Neb. Rev. Stat. §13-2035, if applicable to the proposed solid waste management facility
- Legal description of site boundaries
- Appropriate Permit Application Fee

For more information and to view guidance documents regarding permit applications, go to the department's web site located at dee.nebraska.gov and click on Forms; then Publications, Grants & Forms; and then Integrated Waste Management.

PROVIDE DOCUMENTATION FOR EACH OF THE FOLLOWING:

A. LOCATIONAL CRITERIA

1. *Water Use.* Describe the current and projected use of water resources in the potential zone of influence of the site. (Title 132, Chapter 4, §002.01A)
2. *Distance to Groundwater.* Specify the distance between the lowest point of the lowest cell and the predicted maximum water table elevation. Attach the source of this information, such as Conservation and Survey Regional Maps, boring logs, well logs, or other sources. (Title 132, Chapter 4, §002.01B)
3. *Potential Water Interrelationships.* Describe the potential interrelationship of local aquifers and surface waters based on historical records or other sources of information. (Title 132, Chapter 4, §002.01C)
4. *Water Quality.* Describe the background and initial quality of water resources in the potential zone of influence of the site. (Title 132, Chapter 4, §002.01D)
5. *Soil and Bedrock.* Describe the soil and bedrock to a depth adequate to allow evaluation of the water quality protection provided by the soil and bedrock. (Title 132, Chapter 4, §002.02A)
6. *Leachate Generation.* Describe the potential for leachate generation and pollution of the waters of the state. (Title 132, Chapter 4, §002.02B)
7. *Ground Water Condition.* Describe the ground water condition, the ground water flow and an appraisal of the effect of the facility on ground water and surface water. (Title 132, Chapter 4, §002.02C)
8. *Surface Water.* Specify the name, distance and direction to the nearest stream or surface water body. (Title 132, Chapter 4, §002.02D)
9. *Land Use and Population Density.* Describe the land use and population density of the proposed facility and the area surrounding the facility within one mile of the facility boundaries. (Title 132, Chapter 4, §002.02E)
10. *Highway.* Provide the name and distance to the nearest existing right of way of any state, interstate, or federal highway. (Title 132, Chapter 4, §002.03)
11. *Flood Plain.* Specify the distance to the nearest 100-year flood plain. Attach the applicable flood plain map. (Title 132, Chapter 4, §002.04)
12. *Wetlands.* Attach a National Wetlands Inventory Map with the disposal site boundaries clearly marked. Specify the distance in feet/miles from the site boundaries to the nearest designated wetlands. (Title 132, Chapter 4, §002.05)
13. *Unstable Areas.* Provide documentation demonstrating compliance with unstable area criteria. (Title 132, Chapter 4, §002.06)

B. DESIGN CRITERIA

1. *Facility Design.* Describe the design of the facility which is protective of human health and the environment and will not result in pollution of waters of the State. (Title 132, Chapter 4, §§ 003.01 and 003.02)
2. *Sequence of Earth Materials.* Describe the sequence of earth materials at the site. (Title 132, Chapter 4, §003.03A)

3. *CQA Schedule and Plan.* Provide a schedule of construction and a construction quality assurance (CQA) plan, prepared by a Professional Engineer, for any structures on the disposal site that are engineered containment systems, including the final cover system. (Title 132, Chapter 4, §§ 003.03B and 003.04C)
4. *Soils Data.* Provide data obtained from soil samples taken from the proposed facility. (Title 132, Chapter 4, §003.03C)
5. *Plugging Exploration Holes.* Provide information showing the manner of plugging and sealing any exploration holes drilled to obtain on-site data. (Title 132, Chapter 4, §003.03D)
6. *Ground Water Protection.* Describe how the liner design of the disposal area will protect the ground water. (Title 132, Chapter 4, §003.04A)
7. *Ground Water Monitoring.* Provide a ground water monitoring and remedial action plan (if required). (Title 132, Chapter 7)
8. *Leachate Collection and Treatment.* Describe the design of the leachate collection and treatment system. (Title 132, Chapter 4, §003.04B)
9. *Run-on and Run-off.* Describe the surface water run-on and run-off control system. (Title 132, Chapter 4, §003.04E)
10. *Gas Control and Monitoring.* Describe the gas control system including vents, barriers or other control measures, and provide a monitoring plan. (Title 132, Chapter 3, §§ 003.04F and 004.17C)

C. OPERATIONAL CRITERIA

1. *Unacceptable Waste.* Describe the procedures for preventing unacceptable waste from being deposited at the site. (Title 132, Chapter 4, §§ 004.02 and 004.07)
2. *Access Requirements.* Describe methods of road maintenance and the control of public access in terms of using artificial barriers, natural barriers, fences, locking gates, supervision or any other measures. (Title 132, Chapter 4, §§ 004.03 and 004.04)
3. *Surface Water Requirements.* Provide documentation that a permit has been applied for or issued under Title 119 - Rules and Regulations Pertaining to the Issuance of Permits Under the National Pollutant Discharge Elimination System. (Title 132, Chapter 4, §004.05)
4. *Storage Capacity.* Describe the operating procedure for handling incoming waste if the storage capacity of the facility has been reached. (Title 132, Chapter 4, §004.06)
5. *Salvage Operations.* Describe all planned salvage operations, including storage and removal methods and schedules. All salvage areas must be specified on the site map. (Title 132, Chapter 4, §004.08)
6. *Dust Control.* Describe measures to control fugitive dust. (Title 132, Chapter 4, §004.10)
7. *Hours of Operation.* Describe the days and hours of operation. (Title 132, Chapter 4, §004.11A)
8. *Types and Quantities of FFCA.* List the source and types of fossil fuel combustion ash (FFCA) received. Estimate the daily quantity of FFCA received. (Title 132, Chapter 4, §004.11B)
9. *Contingency Plan.* Attach a contingency plan which describes the operational procedures in the event of wet weather/site conditions, high winds, or natural disasters. (Title 132, Chapter 4, §004.11C)
10. *Phase Development.* Provide a phase development plan, map and a schedule for filling the disposal area. (Title 132, Chapter 4, §004.11D)

D. CLOSURE CRITERIA

1. *Notification, Certification, and Recording.* Describe the notification, certification and recording requirements that will be completed to properly close the site. (Title 132, Chapter 4, §§ 005.02 through 005.06)
2. *Closure Plan.* Provide a closure plan prepared in accordance with Title 132, Chapter 4, §005.09.

E. POST-CLOSURE CRITERIA

1. *Monitoring and Maintenance.* Provide a description of the monitoring and maintenance activities. (Title 132, Chapter 4, §006.04A)
2. *Responsible Parties.* Provide the name, address and telephone number of the person to contact about the closed disposal area. (Title 132, Chapter 4, §006.04B)
3. *Site Use.* Describe the planned use of the property during the post-closure period. (Title 132, Chapter 4, §006.04C)

F. REQUIRED MAPS AND DRAWINGS

1. Provide topographic map(s) of the disposal area indicating the excavation contours and cross-sections of the excavations. The map must be drawn to the scale of 200 feet to the inch or larger, containing 5-foot contour intervals where the relief exceeds 20 feet or 2-foot contour intervals where the relief is 20 feet or less, and referred to a United States Geological Survey Datum. Construction details and the supporting calculations on sizing of all structures must be provided. (Title 132, Chapter 4, §007.01)
2. Provide a topographic map of the proposed final contours and landscaping of the waste disposal area. (Title 132, Chapter 4, §007.02)
3. Provide maps of the site, drawn to scale, indicating the location of (Title 132, Chapter 4, §007.03):
 - a) Ground water monitoring wells;
 - b) Points of entrance and exit;
 - c) Loading, dumping, and temporary storage areas;
 - d) Interior roads and ramps;
 - e) Devices for controlling unauthorized access to the facility site;
 - f) Drainage facilities, structures, walls, cribbing, surface water protection devices, and any other devices necessary to comply with applicable water quality standards;
 - g) Utilities to service the site;
 - h) Gas and oil wells;
 - i) High tension power lines;
 - j) Fuel transmission pipelines;
 - k) Salvage operations;
 - l) Fill area;
 - m) Borrow areas; and
 - n) Provisions for concealing a disposal area from public view when required by Title 132, Chapter 4, §002.03.
4. Maps of the area within one-quarter mile of the boundaries of the site, drawn to scale, showing the location of (Title 132, Chapter 4, §007.04):
 - a) Waterways and surface drains;
 - b) Borings, wells, springs, and their surface elevations, and depths and elevations of water levels;
 - c) Field tile drains; and
 - d) Underground and surface mines, elevations of mine pools, and mine pool discharges.

G. FINANCIAL ASSURANCE

1. *Closure Cost Estimate*. Provide a detailed cost estimate for closing the disposal site based on the closure plan developed in section D of this document. (Title 132, Chapter 8, §002)
2. *Post-Closure Care Cost Estimate*. Provide a detailed cost estimate for conducting post-closure care at the disposal site based on the post-closure plan developed in section E of this document. (Title 132, Chapter 8, §005)
3. *Mechanism*. Provide a draft of the proposed financial assurance mechanism. (Title 132, Chapter 8, §§ 004 and 006)

H. LOCAL SITING APPROVAL

1. Provide evidence of notification or local approval required by Neb. Rev. Stat. 13-1701 through 13-1714, or Neb. Rev. Stat. 13-2035, whichever is applicable. This documentation may include, but is not limited to, public notices and minutes from meetings where approval was granted. See Attachment "A" of this document. (Title 132, Chapter 2, §006.01H)

I. PERMIT APPLICATION FEE

1. Attach the required permit application fee as described in Title 132, Chapter 9, §003.

ATTACHMENT “A”

13-1701 Terms, defined. For purposes of sections 13-1701 through 13-1714 and 76-2, 119: see Attachment 1.

- “Applicant” shall mean any person as defined in section 81-1502 who is required to obtain a permit from the department for a solid waste disposal area or a solid waste processing facility but shall not include any person applying for renewal of such a permit or any person as defined in such section who proposes to dispose of waste which he or she generates on property which he or she owns as of January 1, 1991.
- “Department” shall mean the Department of Water, Energy, and Environment.
- “Solid waste disposal area” shall mean an area used for the disposal of solid waste from more than one residential premises or from one or more recreational, commercial, industrial, manufacturing, or governmental operations.
- “Solid waste processing facility” shall mean an incinerator or a compost plant receiving material, other than yard waste, in quantities greater than one thousand cubic yards annually.

Source: Laws 1991, LB 813, §1; Laws 1992, LB 1257, §59; Laws 2019, LB302, § 15; Laws 2025, LB317, § 35.
Operative date July 1, 2025.

13-1702 Request for siting approval. Prior to submitting an application to the department for a solid waste disposal area or solid waste processing facility, the applicant shall submit a request for siting approval to the city council, village board of trustees, or county board of commissioners or supervisors which governs the city, village, or county in which the proposed site is to be located. The city council, village board, or county board shall approve or disapprove the site for each solid waste disposal area or solid waste processing facility.

Source: Laws 1991, LB 813, 2.
Effective date September 6, 1991.

13-1703 Criteria. An applicant for siting approval shall submit information to the city council, village board of trustees, or county board of commissioners or supervisors to demonstrate compliance with the requirements of this section regarding a solid waste disposal area or solid waste processing facility. Siting approval shall be granted only if the proposed area or facility meets all of the following criteria:

- The solid waste disposal area or solid waste processing facility is necessary to accommodate the solid waste management needs of the area which the solid waste disposal area or solid waste processing facility is intended to serve.
- The solid waste disposal area or solid waste processing facility is designed, located, and proposed to be operated so that the public health, safety, and welfare will be protected. The applicant shall provide an evaluation of the potential for adverse health effects that could result from exposure to pollution, in any form, due to the proper or improper construction, operation, or closure of the proposed solid waste disposal area or solid waste processing facility.
- The solid waste disposal area or solid waste processing facility is located so as to minimize incompatibility with the character of the surrounding area and to minimize the effect on the value of the surrounding property. The city council, village board, or county board shall consider the advice of the appropriate planning commission regarding the application.
- The plan of operations for the solid waste disposal area or solid waste processing facility is designed to minimize the danger to the surrounding area from fire, spills, or other operational accidents.
- The traffic patterns to or from the solid waste disposal area or solid waste processing facility are designed to minimize the impact on existing traffic flows.
- Information regarding the previous operating experience of a private agency applicant and its subsidiaries or parent corporation in the area of solid waste management or related activities are made available to the city council, village board, or county board. If a corporation, a parent company or subsidiary thereof, or any officer or board member of the corporation or the parent company or subsidiary applying for approval has been convicted of a felony within ten years of the date the application is filed, site approval shall not be granted.

Source: Laws 1991, LB 813, §3; Laws 1992, LB 1257, §60.
Operative date July 15, 1992.

13-1704 Notice to property owners; publication; failure to notify, effect. No later than fourteen days prior to a request for siting approval, the applicant shall cause written notice of the request for siting approval to be served either in person or by registered or certified mail on the owners of all property within the proposed site area not solely owned by the applicant and on the owners of all property within one thousand feet in each direction of the lot line of the proposed site if the proposed site is inside or within three miles of the corporate limits of a city or village or on the owners of all property within two miles in each direction of the lot line of the proposed site for all other proposed sites. The owners shall be identified based upon the tax records of the county in which the proposed site is located.

Written notice shall be published in a newspaper of general circulation in the county in which the proposed site is located. The notice shall state the name and address of the applicant, the location of the proposed site, the nature and size of the solid waste disposal area or solid waste processing facility, the probable life of the proposed solid waste disposal area or solid waste processing facility, the date when the request for siting approval will be submitted, and a description of the right of persons to comment on the request.

Failure to notify all landowners and failure to include all information in the publicized notice as required by this section shall not be considered noncompliance if a good faith effort at notice was made by the applicant which results in actual notice to substantially all parties required to be notified.

Source: Laws 1991, LB 813 § 4; Laws 1992, LB 1257, § 61.
Operative date July 15, 1992.

13-1705 Request for siting approval; filing requirements; comments. An applicant shall file a copy of its request for siting approval with the city council, village board of trustees, or county board of commissioners or supervisors of the city, village, or county in which the proposed site is located. The request shall include the substance of the applicant's proposal and all documents, if any, submitted as of that date to the department pertaining to the proposed solid waste disposal area or solid waste processing facility. All documents or other materials pertaining to the proposed area or facility on file with the city council, village board, or county board shall be made available for public inspection at the office of the city council, village board, or county board and may be copied upon payment of a fee in an amount equal to the actual cost of reproduction.

Any person may file written comment with the city council, village board, or county board concerning the appropriateness of the proposed site for its intended purpose. Such comment shall be postmarked not later than thirty days after the date of the last public hearing held pursuant to section 13-1706 and shall be included in the record of the public hearing.

Source: Laws 1991, LB 813, § 5.
Effective date September 6, 1991.

13-1706 Public hearing; procedure. At least one public hearing shall be held by the city council, village board of trustees, or county board of commissioners or supervisors no sooner than ninety days but no later than one hundred twenty days after receipt of the request for siting approval. A hearing shall be preceded by published notice in a newspaper of general circulation in the county, city, or village in which the proposed site is located. The public hearing shall develop a record sufficient to form the basis of an appeal of the decision.

Source: Laws 1991, LB 813, § 6.
Effective date September 6, 1991.

13-1707 Final action; when required; amended application. Final action shall be taken by the city council, village board, or county board within one hundred eighty days after the filing of the request for site approval.

At any time prior to completion by the applicant of the presentation of the applicant's factual evidence and an opportunity for questioning by the city council, village board, or county board and members of the public, the applicant may file not more than one amended application upon payment of additional fees pursuant to section 13-1710. The time limitations prescribed in sections 13-1706 and 13-1708 for final action on an amended application shall be extended for an additional ninety days.

Source: Laws 1991, LB 813, § 7.
Effective date September 6, 1991.

13-1708. Construction commencement date. Construction of a solid waste disposal area or solid waste processing facility which is granted siting approval pursuant to sections 13-1701 to 13-1714 and 76-2,119 shall commence within two calendar years from the date approval was granted, or the approval shall be nullified. If the siting decision is appealed, the two-year period shall begin on the date upon which the appeal process is concluded.

Source: Laws 1991, LB 813, § 8.
Effective date September 6, 1991.

13-1709 Procedures; exclusive. The siting approval procedures, criteria, and appeal procedures provided for in sections 13-1701 to 13-1714 shall be the exclusive siting procedures and appeal procedures. Local zoning ordinances, other local land-use requirements, and other ordinances or resolutions shall be considered in such siting decisions.

Source: Laws 1991 LB 813, §9; Laws 1992, LB 1257, § 62.
Operative date July 15, 1992.

13-1710 Fee. A city council, village board of trustees, or county board of commissioners or supervisors shall charge an applicant for siting approval a fee in an amount equal to the reasonable and necessary costs incurred by the city, village, or county in the siting approval process.

Source: Laws 1991, LB 813, §10.
Effective date September 6, 1991.

13-1711 Reapplication; restriction. An applicant shall not file a request for siting approval which is substantially the same as a request which was denied within the immediately preceding two years.

Source: Laws 1991, LB 813, §11.
Effective date September 6, 1991.

13-1712 Disapproval; hearing before district court. If the city council, village board of trustees, or county board of commissioners or supervisors does not approve a request for siting approval pursuant to sections 13-1701 to 13-1714 and 76-2,119, the applicant, within sixty days after notice of the decision, may petition for a hearing before the district court of the county in which the proposed site is located to contest the decision. The city council, village board, or county board shall appear as respondent in the hearing. At the hearing, the burden of proof shall be on the petitioner. In making its orders and determinations under this section, the district court shall consider the written decision and reasons for the decision of the city council, village board, or county board and the transcribed record of the hearing held pursuant to section 13-1706. The district court shall transmit a copy of its decision to the office of the city council, village board, or county board where it shall be available for public inspection and may be copied upon payment of a fee in an amount equal to the actual cost of reproduction. Final action by the district court shall be taken within one hundred twenty days.

Source: Laws 1991, LB 813, § 12.
Effective date September 6, 1991.

13-1713 Approval; contest; hearing before district court. If the city council, village board of trustees, or county board of commissioners or supervisors grants approval pursuant to sections 13-1701 to 13-1714 and 76-2,119, a third party other than the applicant who participated in the public hearing may petition the district court of the county in which the proposed site is located within sixty days after the filing of the written decision by the city council, village board, or county board for a hearing to contest the approval. Unless the district court determines that the petition is duplicitous or frivolous, the district court shall hear the petition in accordance with the procedures prescribed in section 13-1712. The burden of proof shall be on the petitioner, and the city council, village board, or county board and the applicant shall be named as correspondents.

The district court shall transmit a copy of its decision to the office of the city council, village board, or county board where it shall be available for public inspection and may be copied upon payment of a fee in an amount equal to the actual cost of reproduction.

Source: Laws 1991, LB 813, § 13.
Effective date September 6, 1991.

13-1714 Approval; contest; filing fee. Any person who files a petition with the district court to contest a decision of the city council, village board of trustees, or county board of commissioners or supervisors shall pay the required filing fee.

Source: Laws 1991, LB 813, § 14
Effective date September 6, 1991.

THE INTEGRATED SOLID WASTE MANAGEMENT ACT

13-2035 Applicant for facility permit; exemption from siting approval requirements; when; application; contents. Any applicant who applies to the department for a permit for a facility pursuant to the Integrated Solid Waste Management Act shall be exempt from the siting approval requirements of sections 13-1701 to 13-1714 if a county municipality, or agency is to be the owner of the facility and the facility is to be located in a county the unincorporated areas of which are among the areas to be served by such facility or the facility is to be located in the county of a municipality to be served by such facility if such facility will not serve unincorporated areas of the county.

- The application of such county, municipality, or agency shall show that the applicant:
- Has considered the siting, operational, and traffic criteria established by section 13-1703
- Has given notice of the proposed siting pursuant to the procedures established by section 13-1704
- Has conducted a public hearing regarding the proposed siting preceded by published notice in a newspaper of general circulation in the county or municipality in which the proposed facility is to be located
- Has submitted a record of such hearing with its application to the department

Source: Laws 1991, LB 1257, § 35.

Operative date July 15, 1992.