

NEBRASKA NITRATE IN DRINKING WATER STUDY UPDATE

October 10, 2024

Presented by Bridger Corkill

Engineer – Permitting and Engineering Division

Overall Objective:

Provide an analysis and recommend viable solutions for nitrate-impacted drinking water including drinking water supply not regulated by the Safe Drinking Water Act (SDWA).



Elements of the Nitrate Study

Analysis & Data Collection

Guidance & Tools

Reports & Communication
Materials



NITRATE DATA &
TREND ANALYSIS

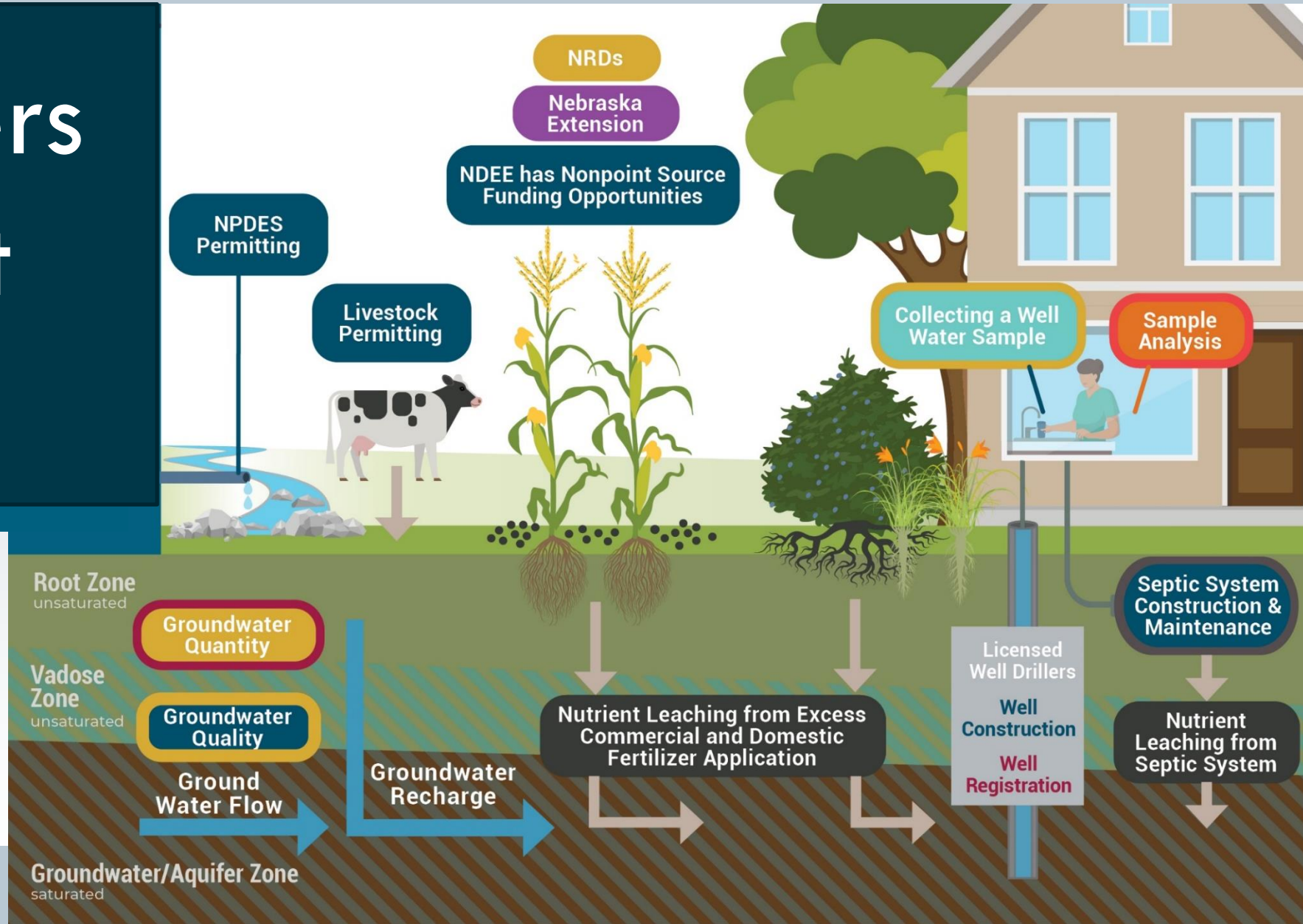


REVIEW BY
AGENCY EXPERTS
& PARTNERS



DATA-INFORMED
RECOMMENDATIONS
TO ADDRESS
NITRATE-AFFECTED
DRINKING WATER

Stakeholders and Project Audiences



Project Partners



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System

THE SAFE DRINKING WATER ACT (SDWA)

- NDEE Enforces
- Applies to Public Water Systems (PWSs)
- Establishes Water Quality Standards
- Maximum Contaminant Levels (MCLs)
- The Nitrate MCL is 10 mg/L

PRIVATE DOMESTIC WELLS ARE NOT REGULATED BY THE SAFE DRINKING WATER ACT



**ONE IN FIVE
NEBRASKANS RELY
ON A PRIVATE
DOMESTIC WELL
FOR THEIR
DRINKING WATER**

PWSs THAT REPEATEDLY VIOLATE THE MCL FOR NITRATE:



Must notify customers and provide water for vulnerable populations.



Can be legally compelled to provide SDWA compliant drinking water. May mean a treatment plant or new well.



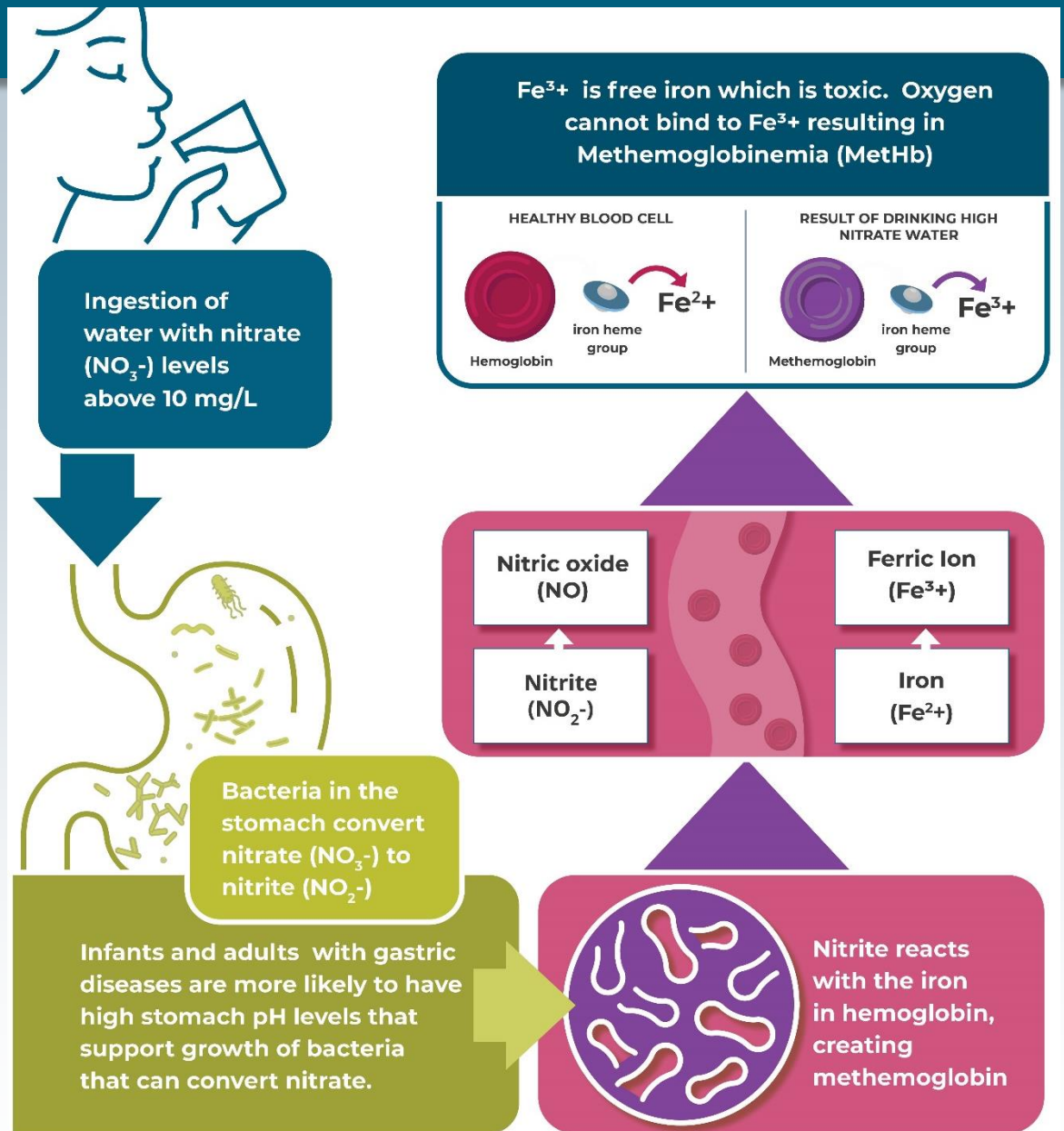
Engineered solutions are costly, especially for small communities.

Note: The public can access water quality data for their community at <https://drinkingwater.ne.gov>.

Nitrate Impairs Blood Oxygen Delivery

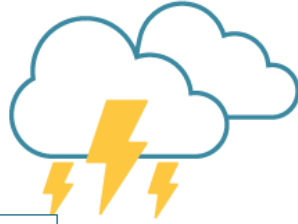
Nitrate toxicity is due to its conversion to nitrite in the body.

Infants are particularly vulnerable to nitrate in drinking water above the SDWA Limit of 10 milligrams per liter (mg/L).



Nitrogen Cycle

Atmospheric Fixation by lightning and precipitation



Some nitrogen is used by crops and removed during harvest



Biological Fixation by bacteria in root nodules



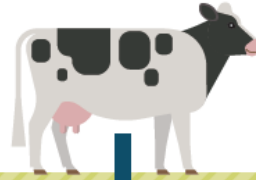
ATMOSPHERIC NITROGEN (MULTIPLE FORMS)

NITROGEN GAS (N_2)

NITROUS OXIDE (NO_x)

VOLATILIZED AMMONIA (NH_3)

Waste & death



NITRIFICATION RATES ARE IMPACTED BY:

- Presence of nitrifying bacteria
- Soil temperature $> 20^\circ C$
- Soil pH 5.5–7.5
- Soil moisture and oxygen

AMMONIA (NH_3)

ORGANICALLY BOUND NITROGEN + AMMONIA (NH_3) = TOTAL KJELDAHL NITROGEN (TKN)

SEPTIC TANK

FERTILIZER

NITRATE (NO_3^-)

NITRITE (NO_2^-)

NITRATE (NO_3^-)

NITRIFYING BACTERIA

NITRATE

NITRIFYING BACTERIA

NH_4^+

NITRITE

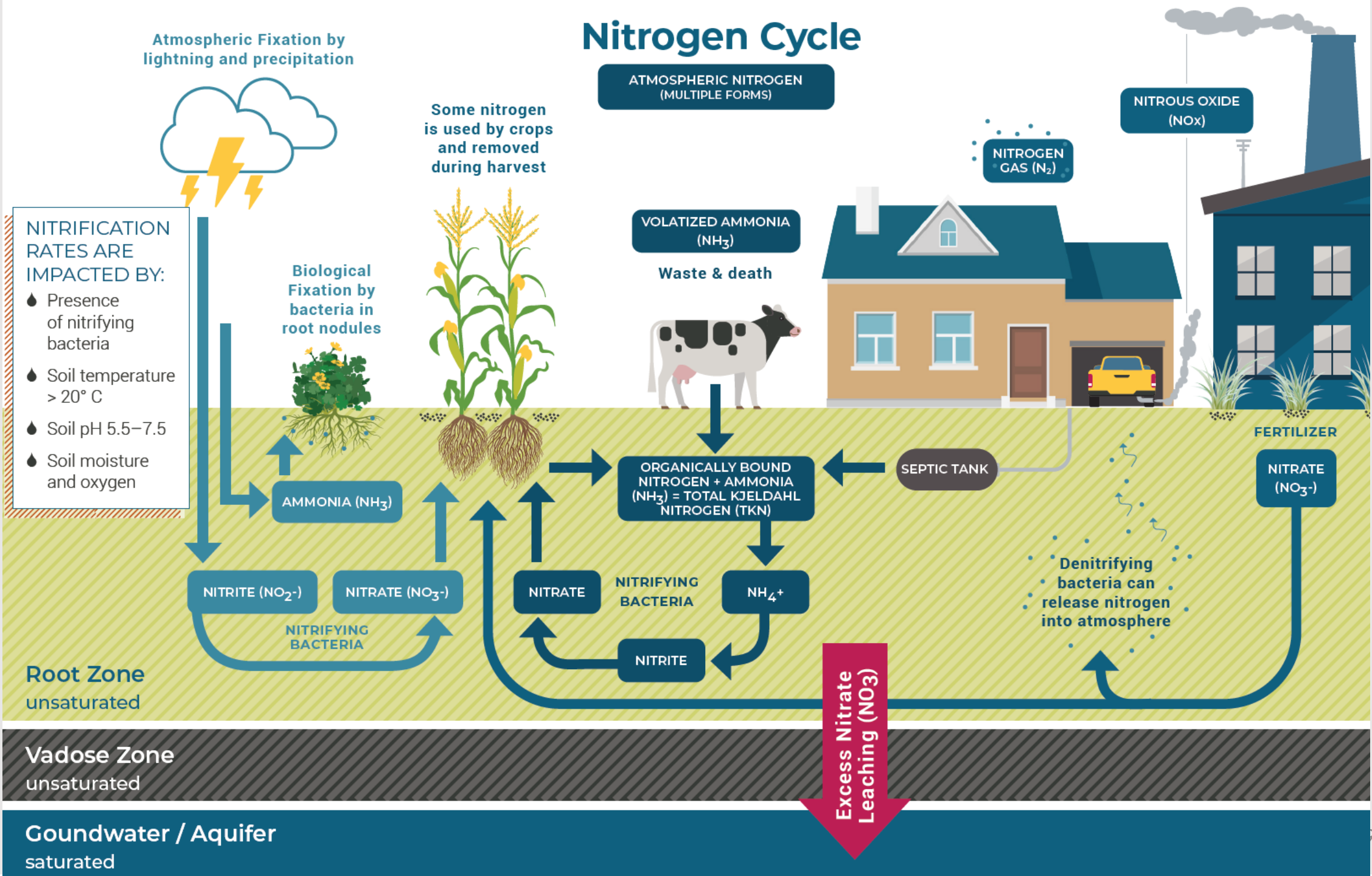
Denitrifying bacteria can release nitrogen into atmosphere

Root Zone unsaturated

Vadose Zone unsaturated

Goundwater / Aquifer saturated

Excess Nitrate Leaching (NO_3)

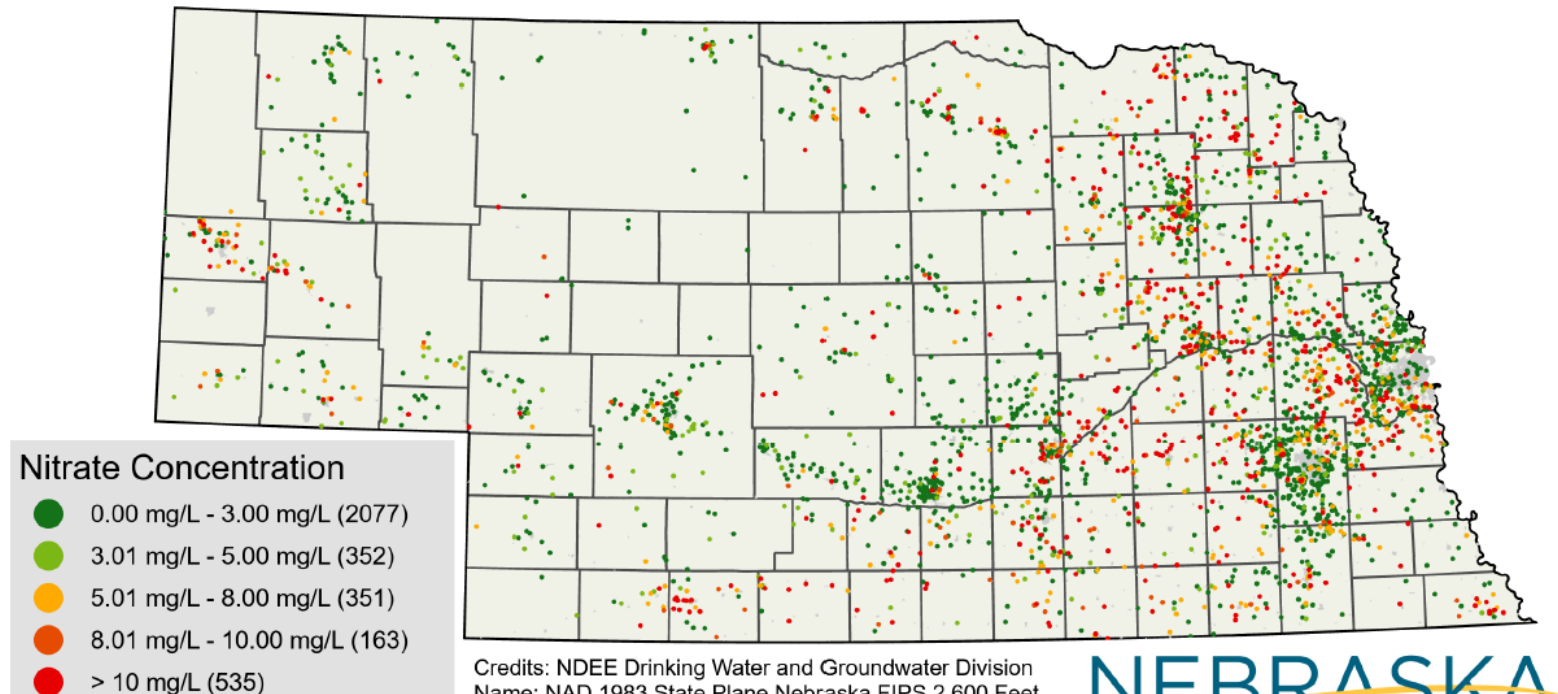


Free Private Domestic Well Sampling Effort

**NDEE Oversaw the
Largest Private Domestic
Well Sampling Effort in
State History**

**Over 3,400 Samples
Analyzed**

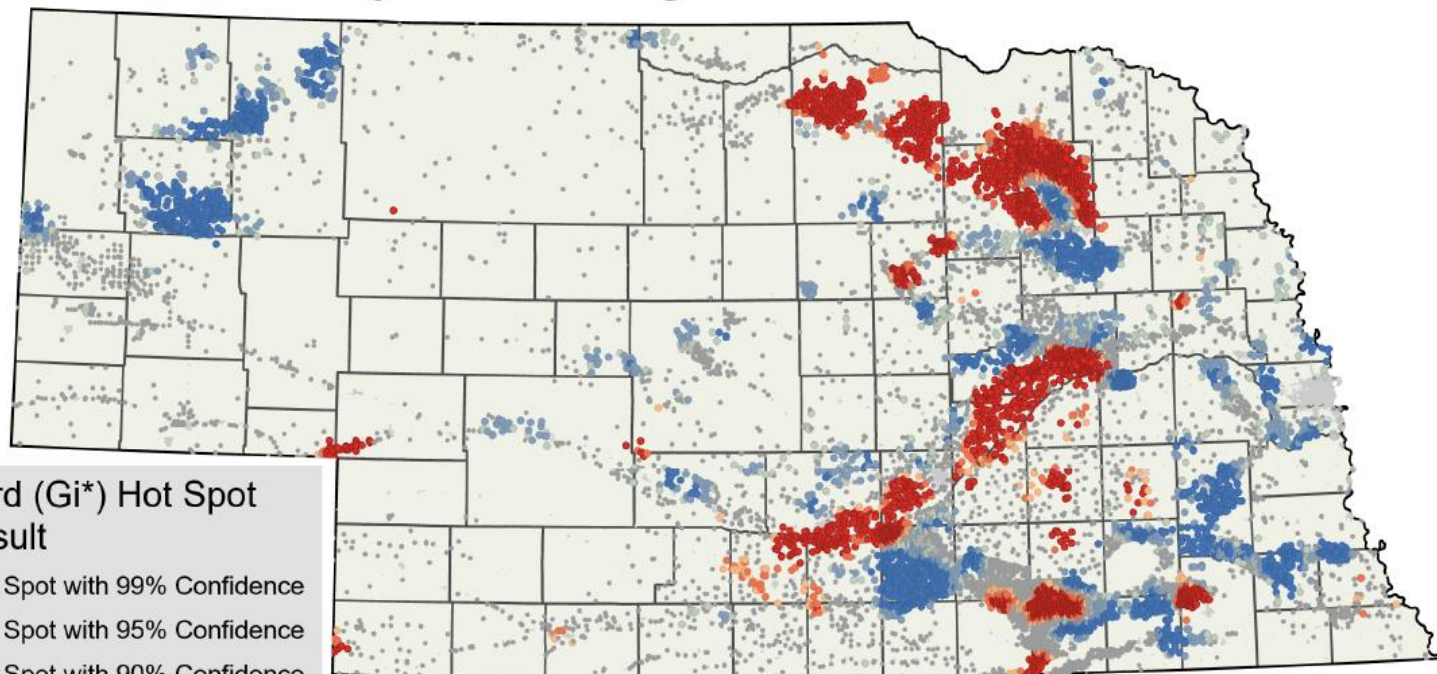
**Mean Nitrate
Concentration 4.83 mg/L**



Credits: NDEE Drinking Water and Groundwater Division
Name: NAD 1983 State Plane Nebraska FIPS 2,600 Feet
Datum: North American 1983
Projection: Lambert Conformal Conic

Statistical Analysis to Identify Hot Spots and Trends in Nitrate Concentrations

Getis Ord (Gi*) Hot Spot Analysis: Nitrate Samples from the Nebraska Groundwater Quality Clearinghouse 2003-2019

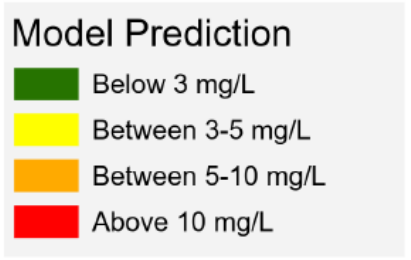
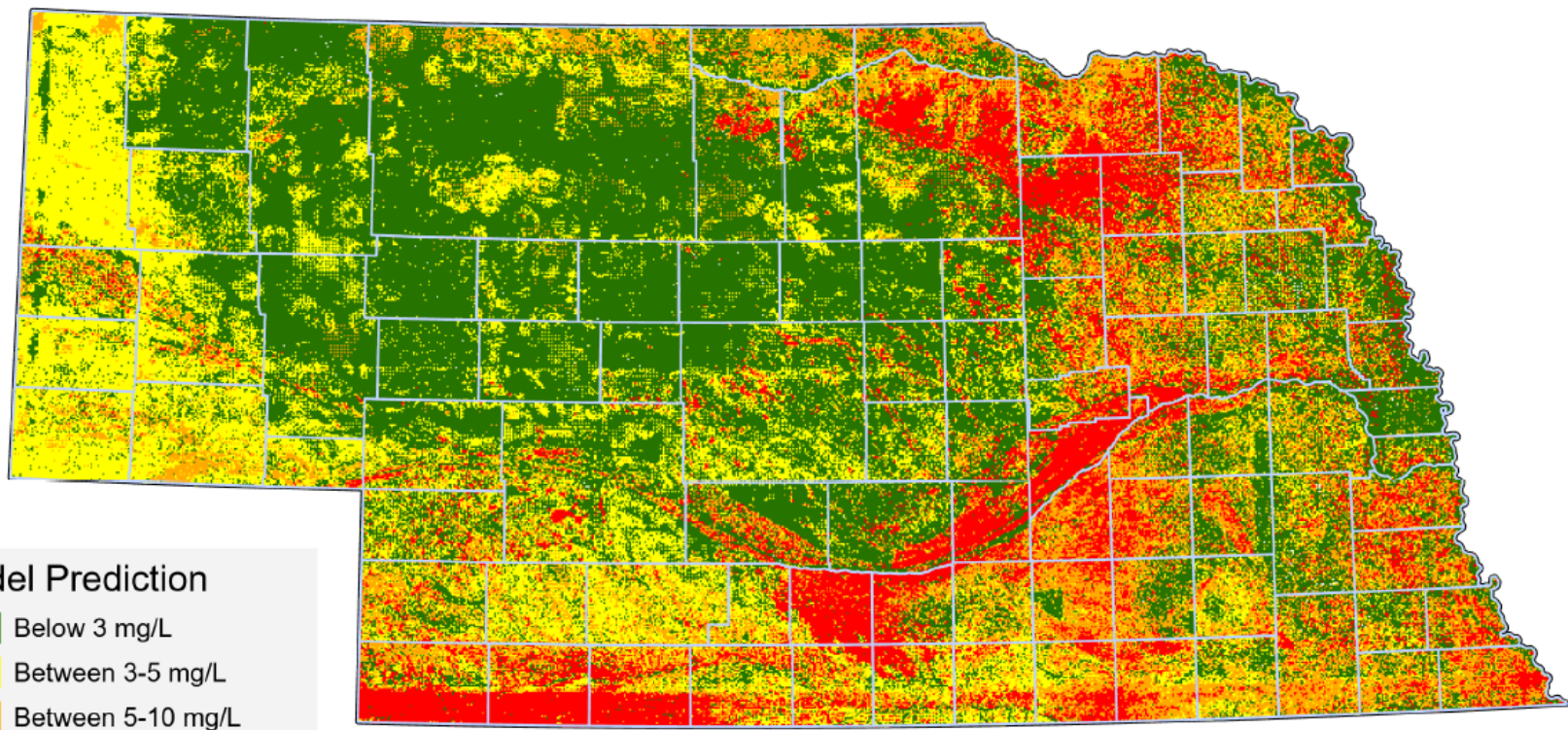


- Getis Ord (Gi*) Hot Spot Test Result
- Cold Spot with 99% Confidence
 - Cold Spot with 95% Confidence
 - Cold Spot with 90% Confidence
 - Not Significant
 - Hot Spot with 90% Confidence
 - Hot Spot with 95% Confidence
 - Hot Spot with 99% Confidence

Credits: NDEE Drinking Water and Groundwater Division
 Name: NAD 1983 State Plane Nebraska FIPS 2,600 Feet
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Modeling to Supplement Private Domestic Well Owner GIS-Tool

Predictive Nitrate Model Results: Composite Layer for the Private Domestic Well Owner Risk Assessment Tool



Credits: NDEE Drinking Water and Groundwater Division
Spatial Reference: NAD 1983 State Plane Nebraska FIPS 2,600 Feet
Projection: Lambert Conformal Conic

Results and Recommendations Relating to Public Water Systems (PWSs)

Why Analyze Trends in PWS Nitrate Concentrations?



0-3 Years

Short-term Engineered Solutions, like new wells or treatment.



3-10 Years

Mid-term Technical Assistance and capacity building.



10+ Years

Long-term Wellhead and Source Water Protection.

Data Analysis to Prioritize State Assistance

**NITRATE DATA &
TREND ANALYSIS**



**PRIORITY POINTS
CALCULATIONS**



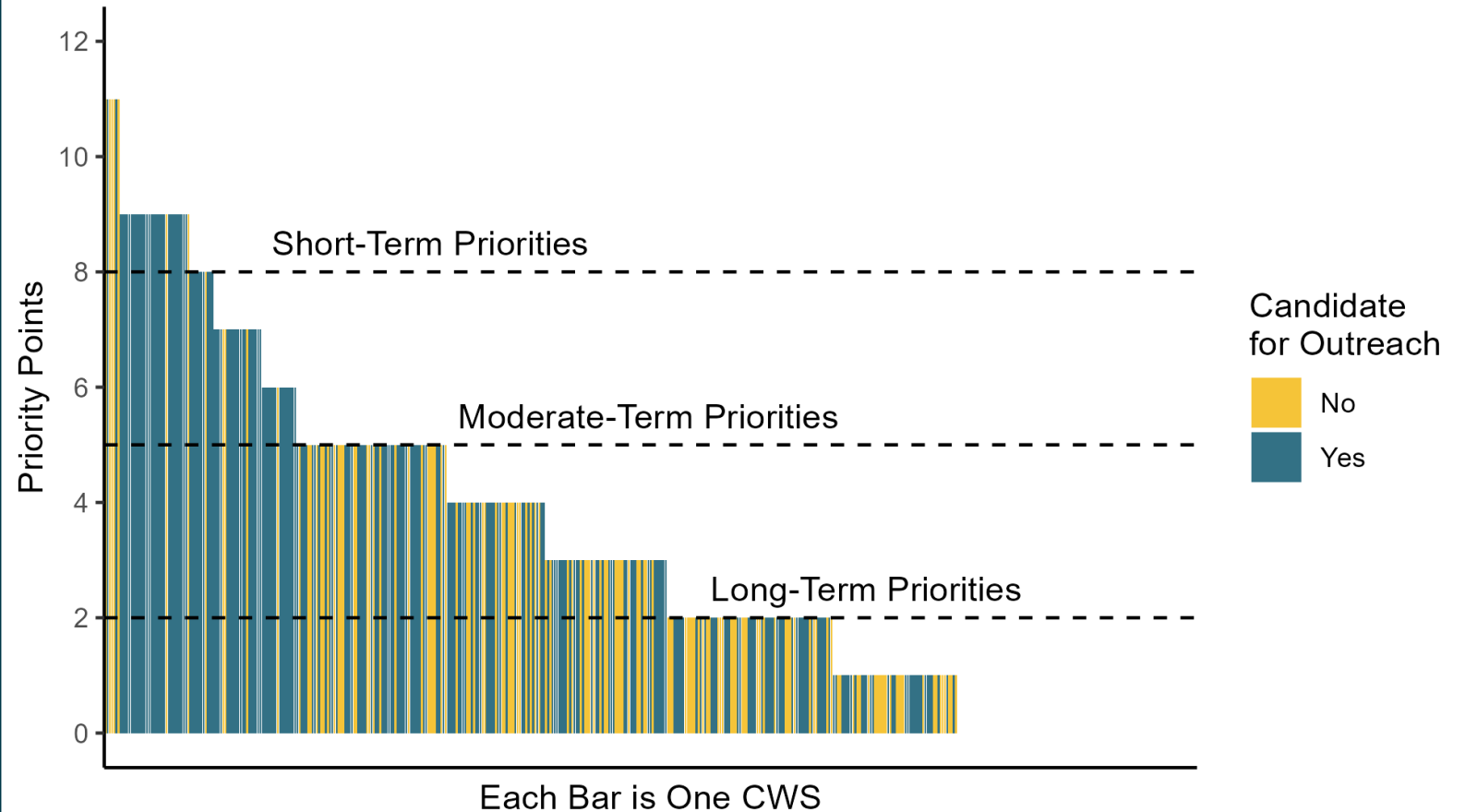
**RANKING BY
TOTAL POINTS**

1. SHORT-TERM PRIORITIES
2. MID-TERM PRIORITIES
3. LONG-TERM PRIORITIES

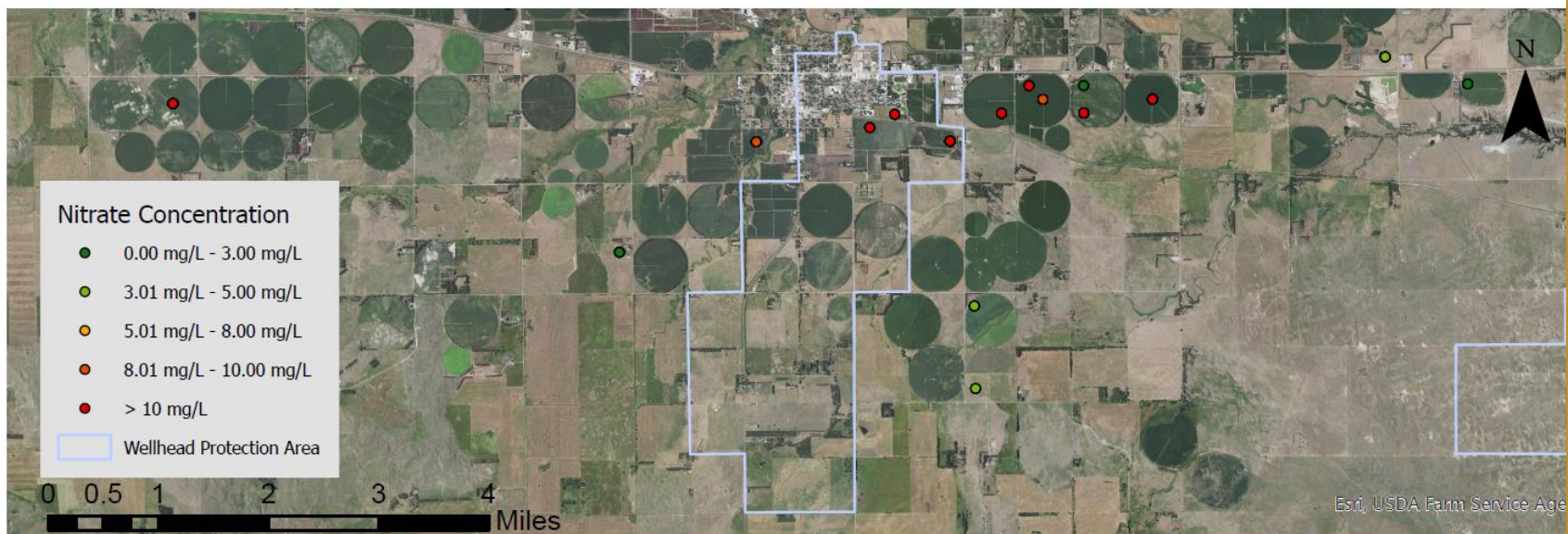
PWS Nitrate Priority Points System

A planning tool NDEE can use to better target medium and long-term assistance programs that prevent expensive, mandated solutions for small communities to comply with the SDWA.

Nitrate Priority Points Distribution

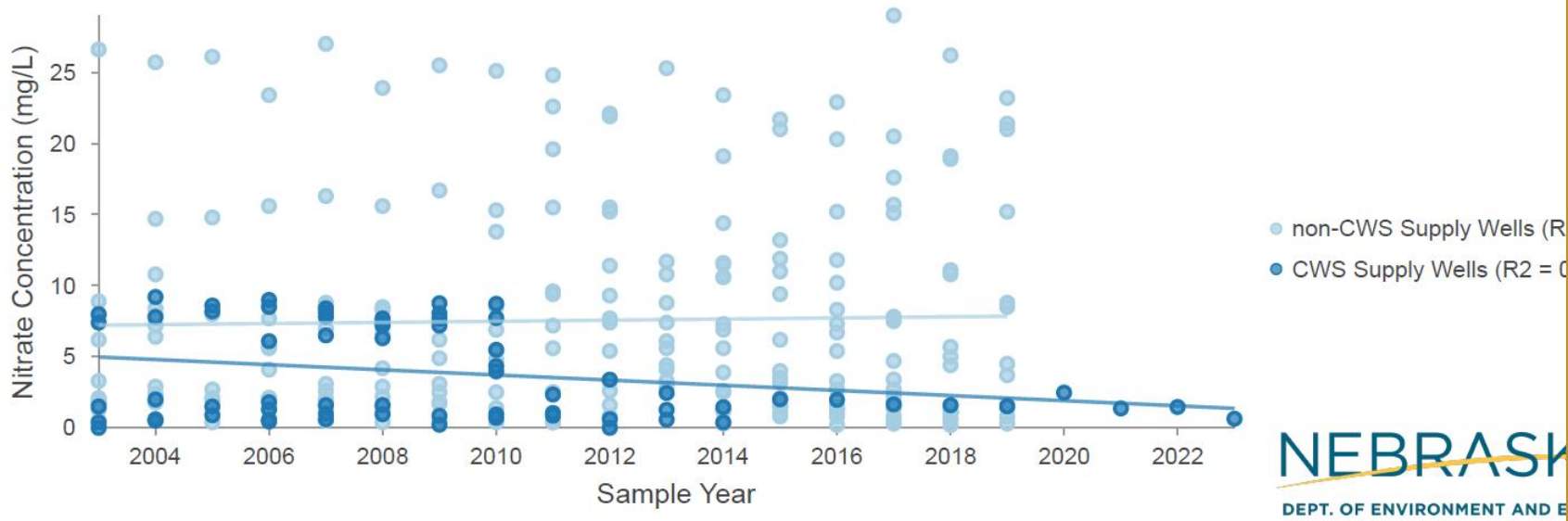


PWS System Summary Reports



PWS_Name	NRD	Mean Nitrate Concentration	Priority Points	MK Score	TSC Score	LogLin Score	Sample S
AINSWORTH, CITY OF	Middle Niobrara	1.16	2	0	1	0	1

Groundwater Nitrate Samples 2003-2023 Inside the Map Frame



Personalized study results for each community water system in Nebraska.

Key Recommendations Related to PWSs

Encourage voluntary best management practices as a way of preventing elevated nitrate concentrations in drinking water.

Results and Recommendations Relating to Private Domestic Wells

Private Domestic Wells Nitrate Background

- Not regulated by the Safe Drinking Water Act
- Construction is Regulated by NDEE (Title & Driller Certification)
- NRDs and Counties may set Additional Requirements



**ONE IN FIVE
NEBRASKANS RELY
ON A PRIVATE
DOMESTIC WELL
FOR THEIR
DRINKING WATER**

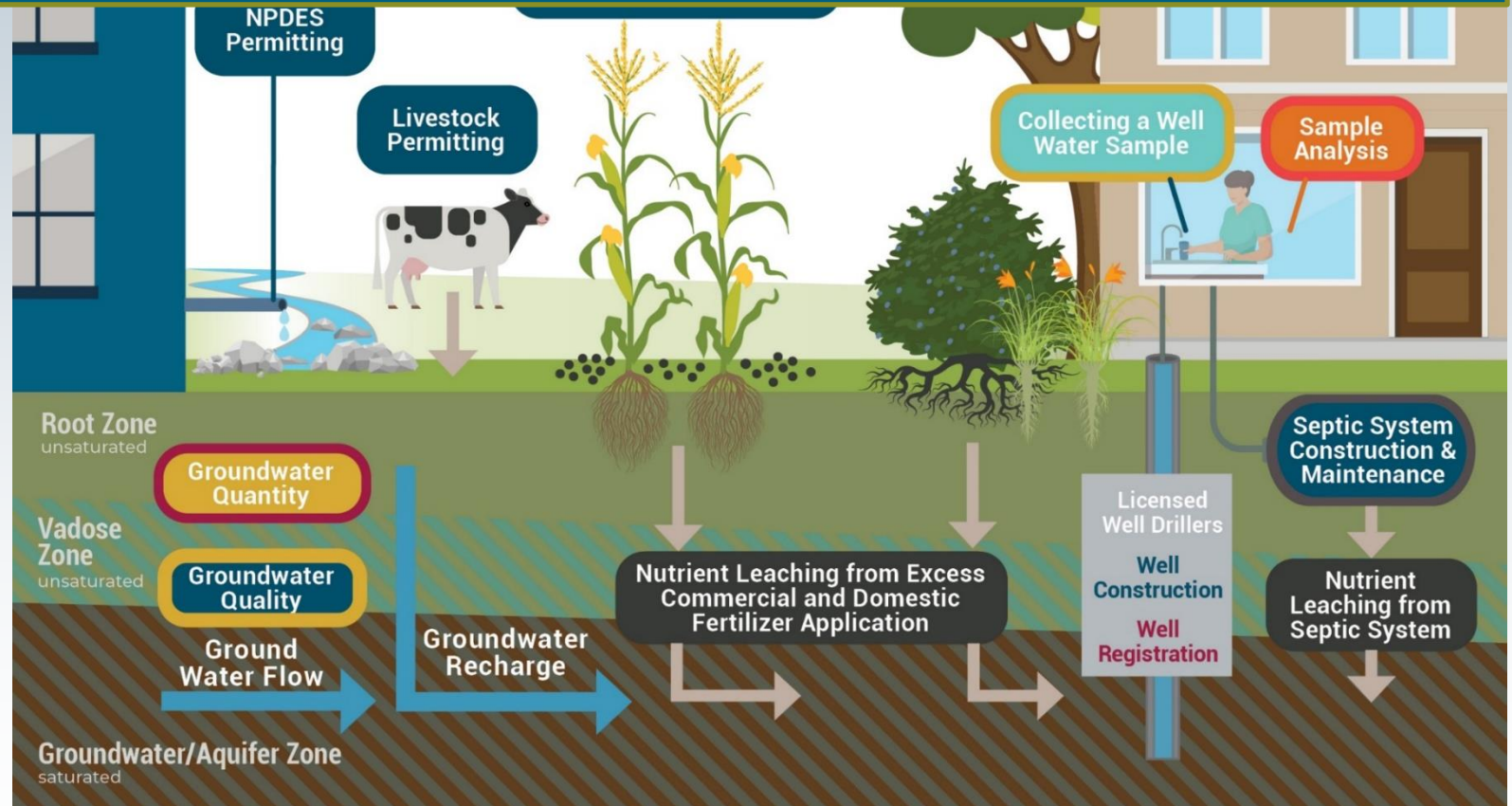
Private Domestic Wells Vulnerable to Nitrate

50-feet or Shallower

Located in Sandy Soils

High Groundwater Table

High Nutrient Loading at the Surface

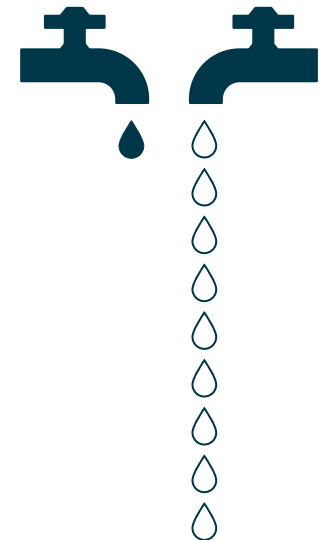


Limited Historic Data on Private Domestic Wells

NDEE estimates there are 110,000 unregistered private domestic wells in Nebraska.

Only an estimated one-in-ten are sampled annually for nitrate and bacteria, which NDEE recommends.

Data from private domestic wells is inconsistently reported to the State Groundwater Quality Clearinghouse



Fewer than 10% of domestic wells are sampled annually for nitrate.

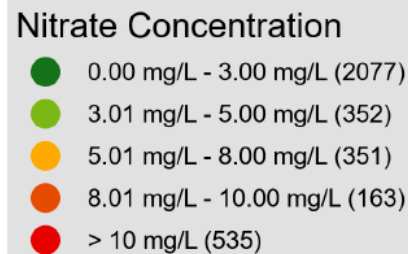
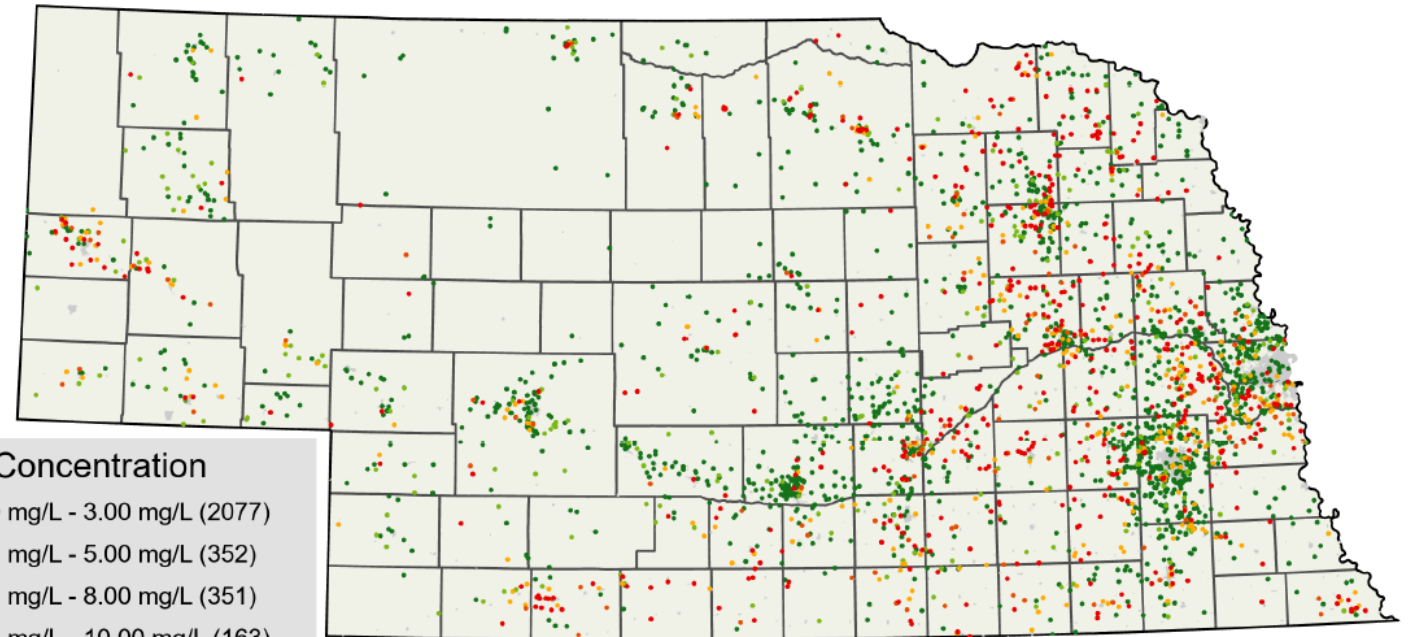
Free Private Domestic Well Sampling Effort

NDEE Oversaw the Largest Private Domestic Well Sampling Effort in State History

Over 3,400 Samples Analyzed

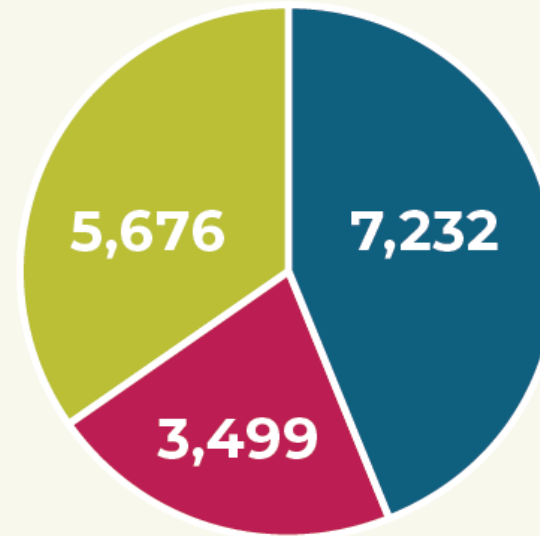
**Mean Nitrate Concentration
4.83 mg/L**

About 15% of the Samples were Above the SDWA Limit



Credits: NDEE Drinking Water and Groundwater Division
Name: NAD 1983 State Plane Nebraska FIPS 2,600 Feet
Datum: North American 1983
Projection: Lambert Conformal Conic

The Free Sampling Effort adds significant data to the historic record, making up nearly a third of samples collected since 2003.



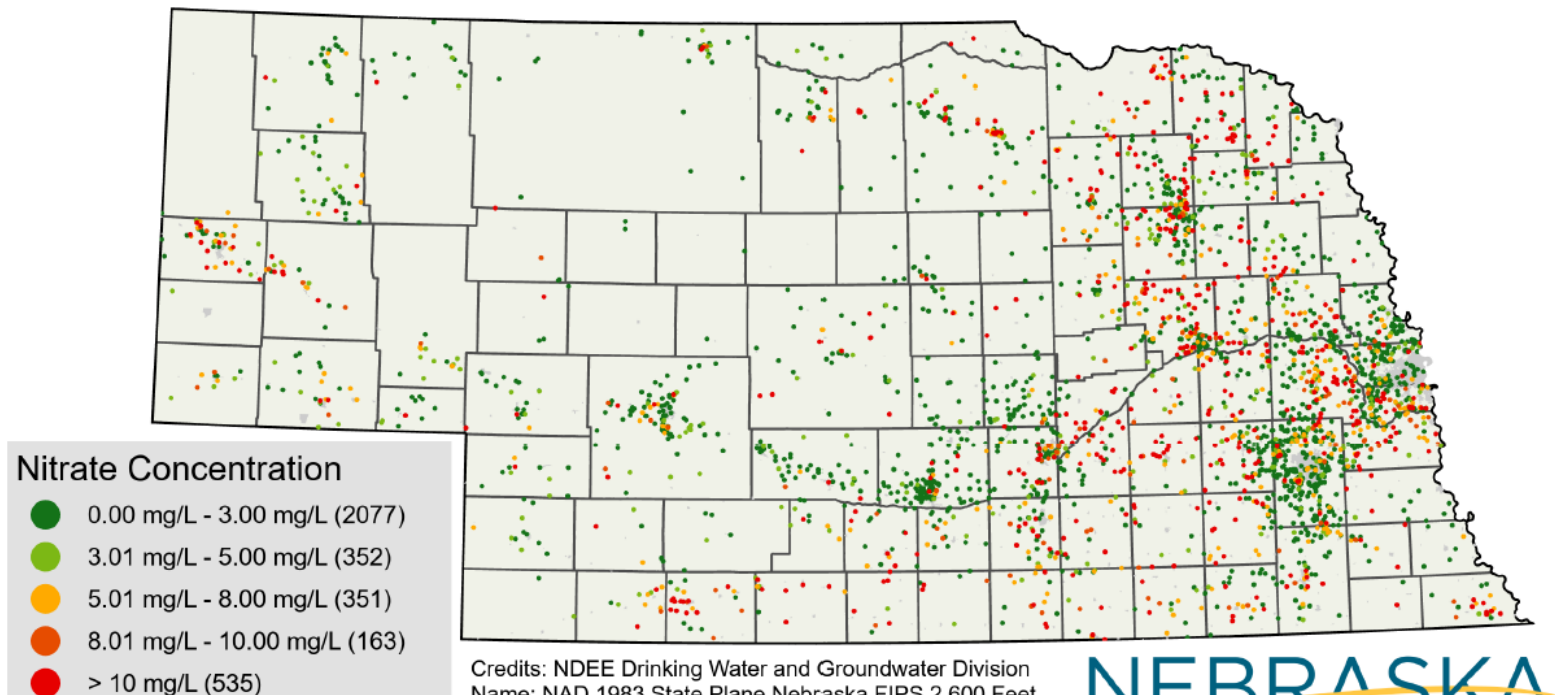
- NE Clearinghouse Domestic Well Samples, 2003-2019
- NDHHS Public Health Lab Nitrate Samples Records, 2010-2022
- Free Test Kit Sampling Effort, 2023-2024

Free Private Domestic Well Sampling Effort

**Invaluable Snapshot that
Bettors our Understanding**

**Over 2,500 Calls Fielded
by Department Staff**

**Direct Public Education
and Outreach on Nitrate**



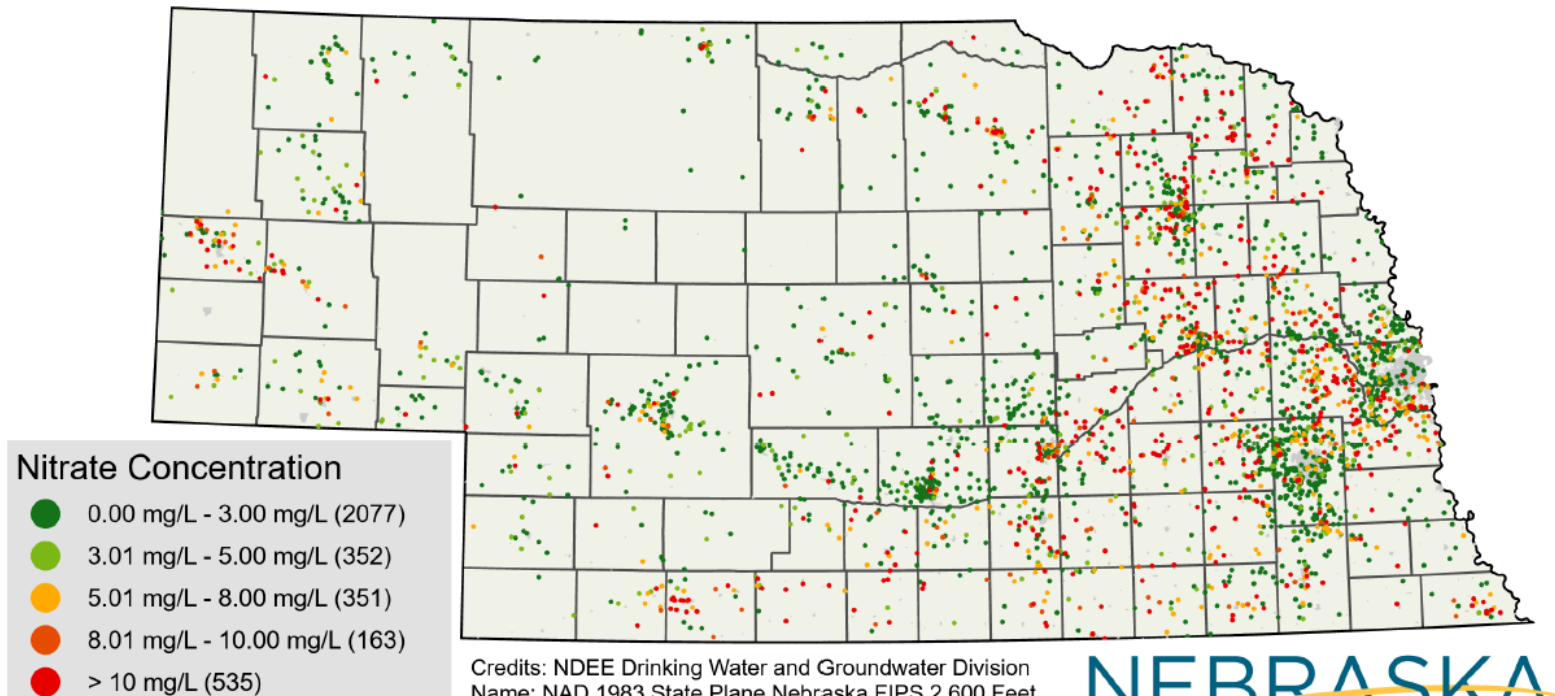
Credits: NDEE Drinking Water and Groundwater Division
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Free Private Domestic Well Sampling Effort

**Guidance on Taking
Samples**

**Guidance on Interpreting
Results**

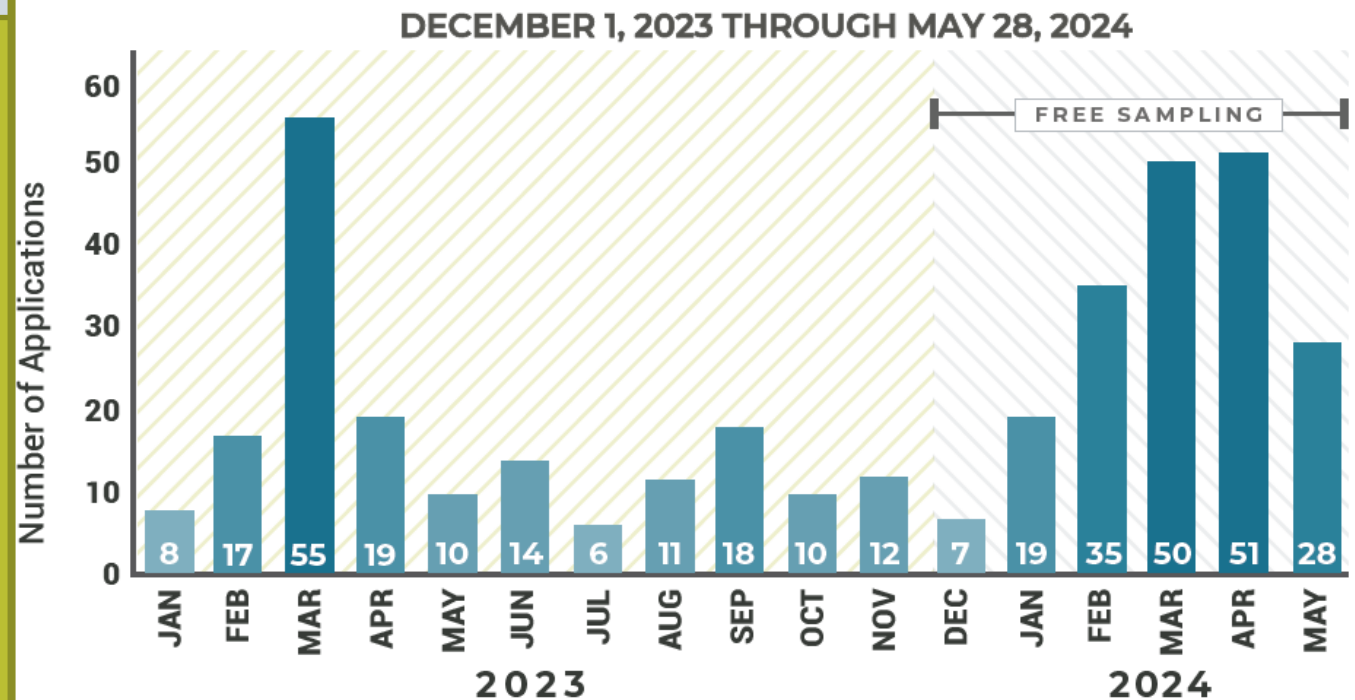
**Direct Outreach to all
Samples Above 10 mg/L**



Credits: NDEE Drinking Water and Groundwater Division
Name: NAD 1983 State Plane Nebraska FIPS 2,600 Feet
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Free Sampling and the Reverse Osmosis (RO) Rebate Program

Direct outreach and promotion of the free domestic well sampling effort improved the participation in the rebate program.

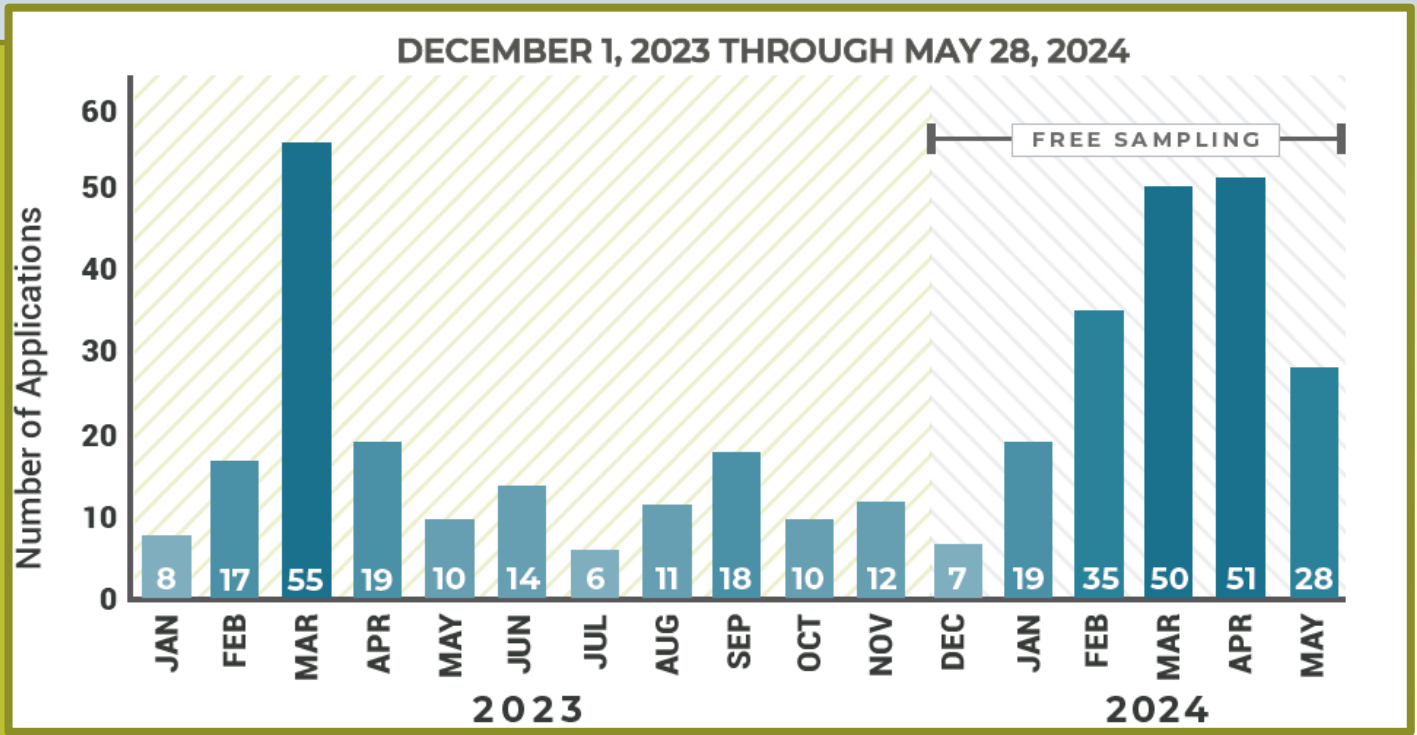


Free Sampling and the Reverse Osmosis (RO) Rebate Program

\$4,000 Rebate

480 Applications Accepted

\$2,083 Avg Cost



Reverse Osmosis System Tax Credit Act

**50% of System
Cost up to \$1,000**

**Nitrate, Uranium,
and PFAS**



Source: <https://www.epa.gov/watersense/point-use-reverse-osmosis-systems>

Private Domestic Well Owner GIS Risk Assessment Tool

FLOW CHART
FOR THE GIS RISK
ASSESSMENT
TOOL DEVELOPED
DURING THE WATER
QUALITY STUDY.

Well Owner Enters
their Address



Risk Index
Calculation



Personalized Risk
Assessment



NITRATE IN DRINKING WATER Nitrate is a compound that occurs naturally and has many human-made sources. Nitrate is in some lakes, rivers, and groundwater in Nebraska. You cannot taste, smell, or see nitrate in water. Consuming too much nitrate can be harmful—especially for babies.

Background Information

Nitrate occurs naturally and at safe and healthy levels in some foods (e.g., spinach and carrots) and comes from natural processes, like plant decay. The primary source of inorganic nitrate is from fertilizers used on yards, gardens, golf courses, and crops. Certain industrial processes and leaks from fertilizer storage can also be a source of inorganic nitrate. Common sources of organic nitrate are human and animal waste.

Nitrate in Nebraska Water

Nitrate has been found in groundwater across Nebraska. While nitrate occurs naturally, levels in groundwater above 3 mg/L are considered an indicator of human-driven contamination.

Based on available data, there were 16,403 domestic well nitrate samples collected from 2003-2024. Of all the domestic wells sampled over this period, 6,468 (39.4%) of them were above 3 mg/L for nitrate and 2,775 (16.9%) of them were above 10 mg/L for nitrate. For more information about nitrate in Nebraska surface water and groundwater, see the Nebraska Department of Environment and Energy's (NDEE's) annual water program publications included in the Resources section.

Health Effects

HUMANS: The U.S. Environmental Protection Agency (EPA) established the Maximum Contaminant Level (MCL) for nitrate in drinking water at 10 milligrams of nitrate (measured as nitrogen) per liter of drinking water (mg/L NO₃-N).

Drinking water with nitrate above the MCL can affect how blood carries oxygen and may cause methemoglobinemia (also known as blue baby syndrome). Bottle-fed babies under six months old are at the highest risk of getting methemoglobinemia. This illness can cause the skin to turn a bluish color and result in serious illness or death. Other symptoms connected to methemoglobinemia include decreased blood pressure, increased heart rate, headaches, stomach cramps, and vomiting.¹ Pregnant women are also a high-risk group and should not consume water with nitrate above the MCL.² The following conditions may also put people at higher risk of developing nitrate-induced methemoglobinemia: anemia, cardiovascular disease, sepsis, glucose-6-phosphate- dehydrogenase deficiency, gastrointestinal diseases and other metabolic problems.^{2,3}

The EPA standard was set based on immediate health effects of consuming nitrate above 10 mg/L. There is additional research being done by others, including the University of Nebraska-Lincoln (UNL), on other potential health effects, including chronic health effects. Chronic health effects occur from ingesting a contaminant over a long period of time.

For more information about other potential health effects, visit the UNL websites located in the Resources section.

LIVESTOCK: It is recommended to not allow livestock to drink water with a nitrate level above 100 mg/L. Nitrate can affect livestock similarly to how it affects humans.⁴ Additionally, nitrate levels above 100 mg/L may cause reproductive problems in adult cattle and reduce growth rates in replacement heifers.⁵ It is recommended that you consult with a veterinarian if you have questions about an acceptable nitrate level in drinking water for other species of animals.

How to Protect Yourself and Your Family

IF YOU ARE ON A PUBLIC WATER SYSTEM: Your public water system regularly tests for nitrate and makes sure levels meet the EPA standard. You can find the level of nitrate detected in your public water system by reading the system's Consumer Confidence Report (CCR) which is a water quality report that is required to be provided to water customers annually. Call your water system to get a paper copy of your community's most recent report or find drinking water quality information about your system online at the Drinking Water Watch website listed in the Resources section.

IF YOU HAVE A PRIVATE WELL: The following types of wells are the most vulnerable to nitrate contamination, especially if they are near or downgradient of septic tanks and absorption/leach fields, certain industrial areas, areas with agricultural activities, or areas with known high concentrations of nitrate in groundwater:

- Shallow wells 50 feet or less in depth.
- Wells in sand aquifers.
- Dug wells or wells with casings that are not watertight due to damage or construction materials used.
- Wells in a pit.
- Improperly constructed wells.
- Wells constructed prior to the 1988 construction standards.

¹ Agency for Toxic Substances and Disease Registry (ATSDR). 2015. ToxFAQs™ for Nitrate and Nitrite (<https://www.atsdr.cdc.gov/toxfaq/toxfaq204.pdf>). Accessed April 2024.

² ATSDR. 2013. ATSDR Case Studies in Environmental Medicine Nitrate/Nitrite Toxicity (https://www.atsdr.cdc.gov/csem/nitrate_2013/docs/nitrite.pdf). Page 37. Accessed April 2024.

³ U.S. Environmental Protection Agency. 1991. Integrated Risk Information System (IRIS) Chemical Assessment Summary (https://iris.epa.gov/static/pdfs/0076_summary.pdf). Accessed April 2024.

⁴ Rasby, R. & Walz, T. 2011. Water Requirements for Beef Cattle. University of Nebraska-Lincoln Extension. (<https://extensionpubs.unl.edu/publication/g2060/html/view>). Accessed May 2024.

⁵ Kononoff, P. & Clark, K. 2017. Water Quality and Requirements for Dairy Cattle. University of Nebraska-Lincoln Extension. (<https://extensionpubs.unl.edu/publication/g2292/html/view>). Accessed May 2024.

Prevent Contamination

- **Construct your well in a safe spot.** Domestic wells constructed in Nebraska are required to adhere to setback distances and construction standards set in Nebraska Administrative Code (NAC) Title 178, Chapter 12. Ensure your installer is a licensed Water Well Professional using the NDEE website listed in the Resources section or by calling 402-471-0546
- **Keep nitrate sources away from your well.** Sources may include fertilizer application and storage, fuel storage, septic systems, wastewater treatment facilities, and livestock facilities. See NAC Title 178, Chapter 12, Chart 1 for setback distances from common sources of well contamination. Consult with a Certified Onsite Wastewater Treatment (OWT) Professional if you have concerns about the location or condition of your septic system in relation to your well. A link to find a Certified OWT Professional is listed in the Resources section.
- **Get your well inspected by a professional to take any needed.** Water Well Professionals are listed on the NDEE website listed in the Resources section.
- **Test for nitrate and be responsible for regular testing.** The NDEE recommends using an approved testing kit for well water. Well owners in Nebraska can find the Nebraska Department of Health and Senior Services (NDHHS) online at the website listed in the Resources section or by calling 402-471-3933. NDHHS's website has information about how to use the testing kit, laboratories. Contact the testing kit manufacturer for instructions and containers and instruct the testing kit manufacturer. Resources District (NRD) offices can also provide well water testing information and help you find your local NRD. Resources section.

Address Contamination

If nitrate is detected in your drinking water above 3 mg/L, follow these steps:

- **Get your drinking water tested.** If you have a private well, such as bottled water, or if you are a parent of a child, including rural water districts, it is important if babies under six months old, water or formula is made for infants, or nursing mothers should know about how elevated nitrate levels may affect them. Boiling water does not reduce elevated nitrate levels and concentrates the nitrate.
- **Consider testing the water for other contaminants that commonly occur with nitrate, such as uranium.** Sample test kits for uranium are available from the Nebraska Department of Health and Senior Services online at the website listed in the Resources section or by calling 402-471-3933. For more information about other potential contaminants, visit the NebGuides link under the Resources section.
- **Contact a local rural water district.** If you are on a rural water district, contact the rural water district office for more information and options in your area.
- **Consider your well construction.** If your existing well is poorly constructed or is located near a contamination source such as a septic system, drilling a new well or rehabilitating your well may be an option. However, this can be costly and is not a guarantee that the new or modified well will have nitrate below 10 mg/L. Water Well Professionals with a current license that can help drill a new well or rehabilitate an existing well are listed on the NDEE website listed in the Resources section.
- **Consider a Point of Use (POU) or Point of Entry (POE) treatment system to remove nitrate from drinking water.** POU treatment systems treat water at one tap while POE treatment systems treat all the water that enters your home. Reverse osmosis, ion exchange, or distillation filtration systems are the typical types of treatment systems used to remove nitrate from drinking water. These systems require regular maintenance and testing to ensure they are working correctly and must be

Enduring tool to help private well owners evaluate and address elevated nitrate in drinking water.

Key Recommendations Related to Private Domestic Wells

Update and maintain the State Groundwater Quality Clearinghouse, a valuable resource to many stakeholders. Currently there's a 3-year backlog in the data.

Key Recommendations Related to Private Domestic Wells

Make data collected during the study public. Identify funding opportunities to continue private well sampling and treatment programs.

Key Recommendations Related to Private Domestic Wells

Work with partner agencies to identify and reduce obstacles to well registration.

Overall Objective:

Provide an analysis and recommend viable solutions for nitrate-impacted drinking water including drinking water supply not regulated by the Safe Drinking Water Act (SDWA).



Questions?

Contact Information:

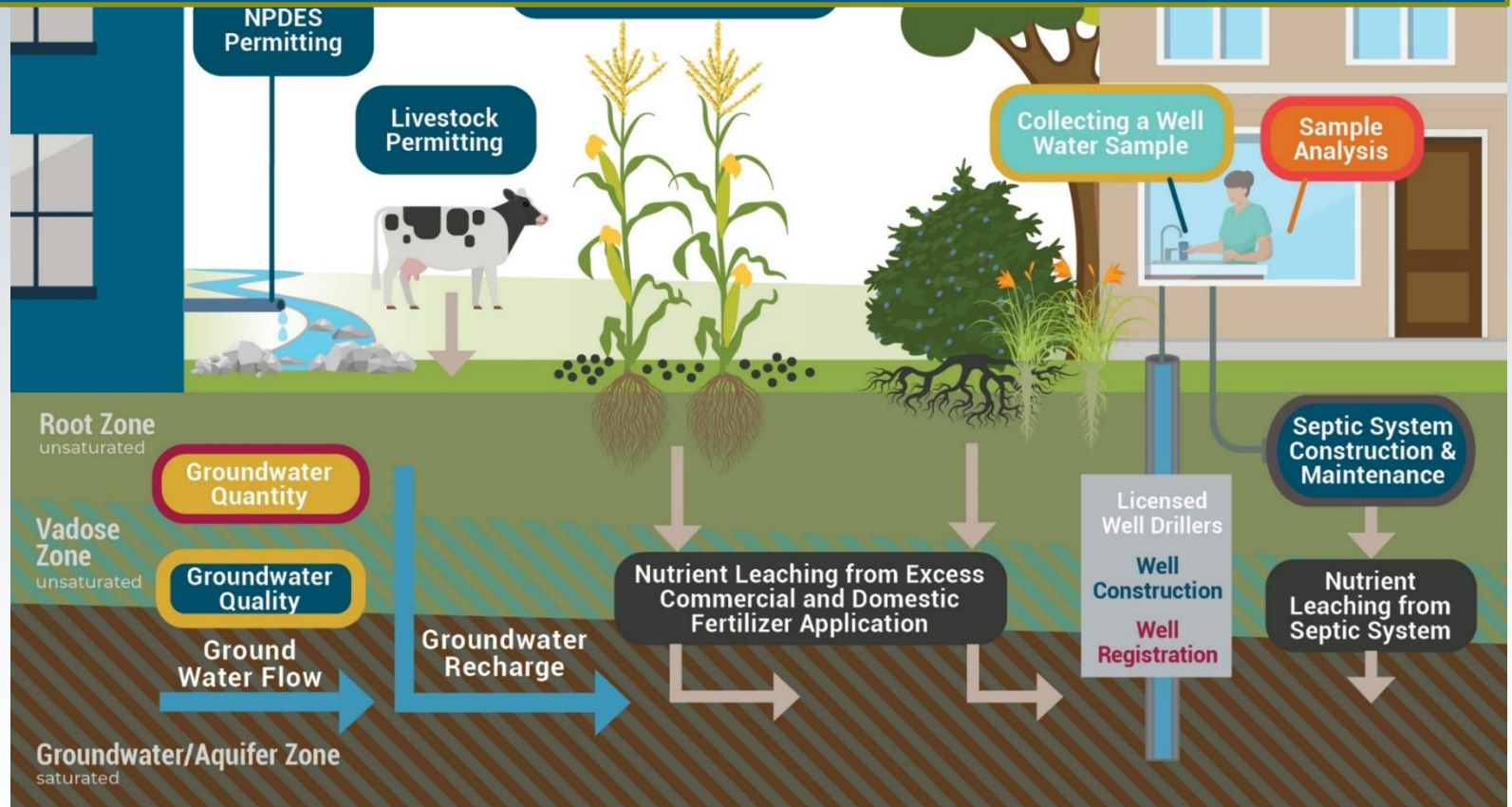
Bridger Corkill – bridger.corkill@nebraska.gov

Engineer, Permitting and Engineering Division

Private Domestic Wells: A Curious Case

Initial Sample: 155 mg/L

**Confirmation Sample:
240 mg/L**



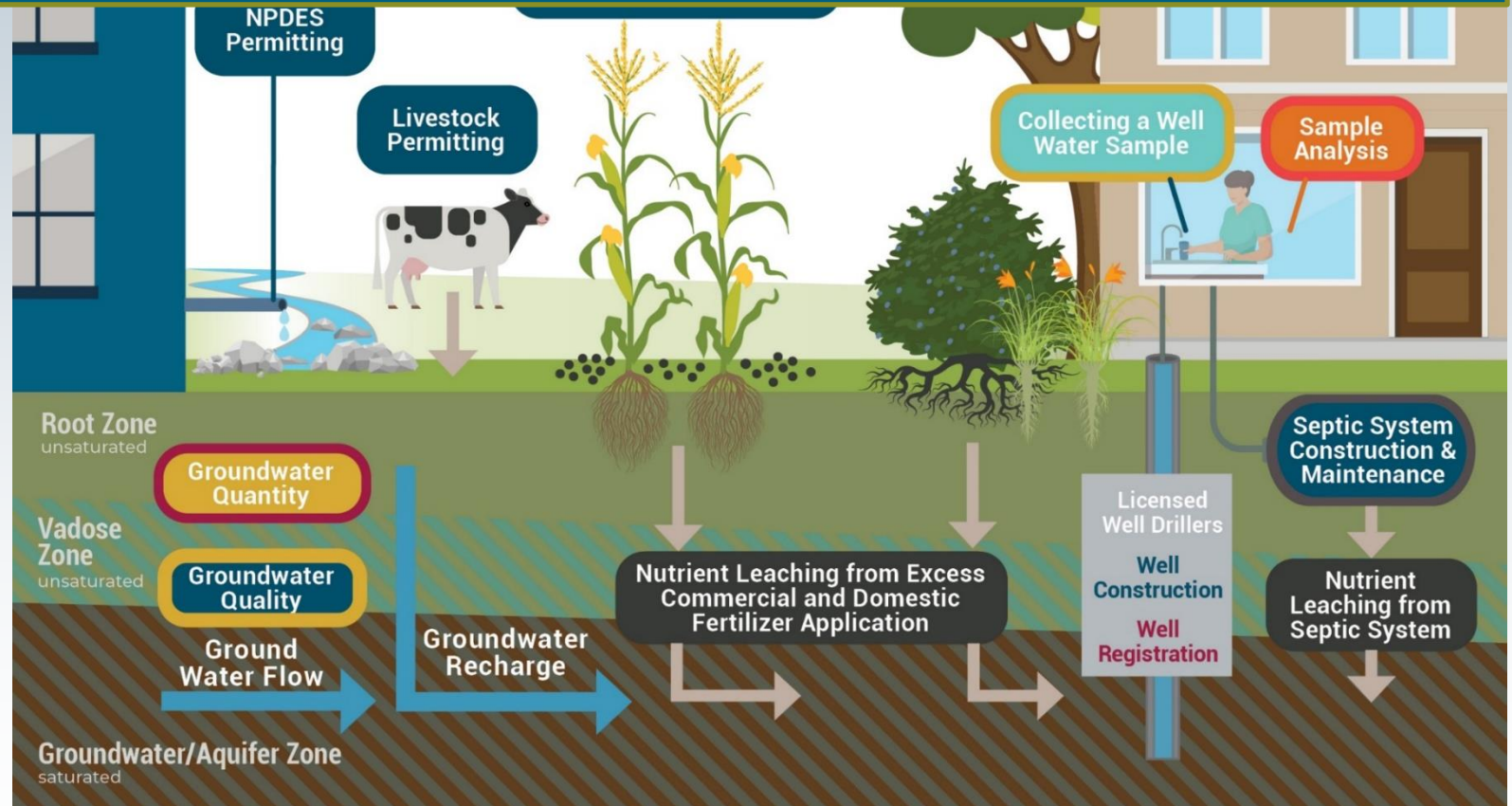
Private Domestic Wells: A Curious Case

Relatively New (2017)

Well Depth: >500 ft

Screen: >400 ft Below
Ground Surface

Over 400 feet of
Bentonite Seal

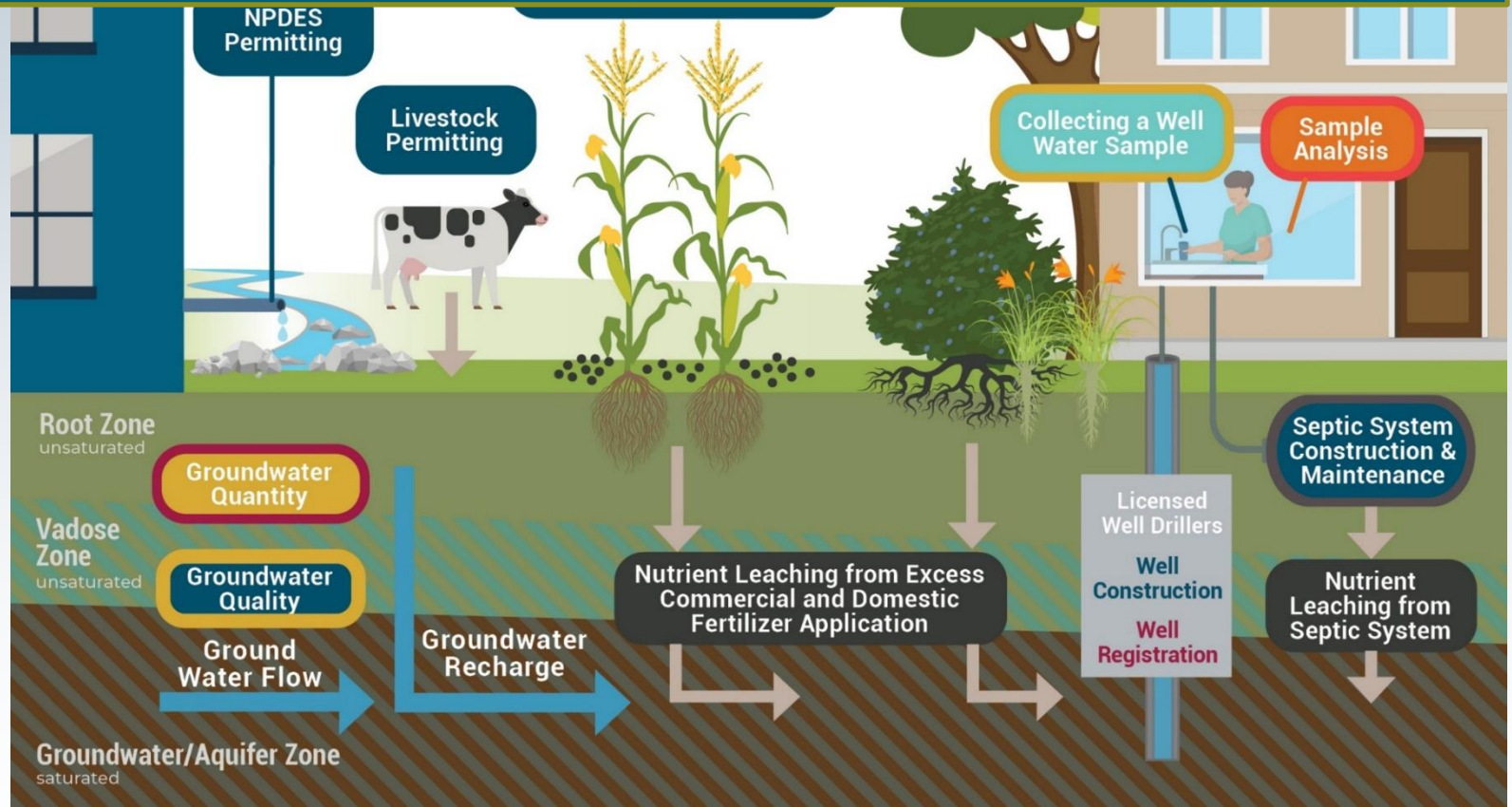


Private Domestic Wells: A Curious Case

CCTV Investigation

**Separated Pitless
Adapter**

**Perched
Groundwater**



Private Domestic Wells: A Curious Case

NRD Assistance

UNL Water Center
Isotope Testing

